



CCM thematic Coordinator on National implementation Measures

Work Plan 2025 – 2026

Panama

1.- Background to the Work Plan:

National implementation measures under Article 9 are a core obligation of the Convention on Cluster Munitions (CCM) and provide an essential foundation for ensuring the effective application of the Convention at the domestic level.

Appropriate national measures strengthen prevention and compliance by prohibiting and penalizing acts prohibited under the Convention, including the use, production, stockpiling, and transfer of cluster munitions, by establishing the national legal basis for enforcement.

In the Lausanne Action Plan (LAP) states Parties reaffirmed the Convention's humanitarian purpose and their commitment to protect civilians from unacceptable harm caused by cluster munition. In this context national implementation measures remain a critical tool for safeguarding the integrity and credibility of the Convention's norms.

In the lead up to the Third Review Conference (3RC), States parties will review progress under the LAP, including Actions 47 and 48, which call for timely national implementation measures and for the identification of factors preventing progress including through transparency reporting and requests for assistance. While progress has been made, implementation remains uneven. Some States parties continue to report incomplete or unclear information, remain in the process of developing measures, or have not confirmed whether existing legal frameworks fully meet the requirements of Article 9.

The coordinator therefore proposes a workplan that combines targeted assistance, practical tools, and a structured analytical approach, with the aim of accelerating progress in the lead up to the 3RC while maintaining a cooperative, solutions-oriented approach. With the aim of accelerating progress in the lead up to the 3RC while maintaining a cooperative, solutions-oriented approach.

2.- Objectives (2025 -2026):

- a. Support States parties to adopt, strengthen or clarify national implementation measures. Consistent with Article 9, including through practical, needs-based assistance and cooperation.
- b. Improve clarity and comparability of implementation status, using information reported under Article 7 as a basis for identifying progress and remaining gaps.
- c. Identify and address barriers to progress, in line with LAP Action 48, and facilitate timely responses to requests for assistance.

- d. Strengthen practical cooperation with key partners (including ICRC and CMC) to promote good practice, technical support and implementation know-how.
- e. Ensure national implementation measures remain connected to broader Convention priorities, including universalization, transparency, reporting quality and durable compliance.

3. Planned activities and deliverables

- a. **Analytical stocktake** (implementation snapshot). Develop an annual snapshot of national implementation status, based on information reported under Article 7 and/or shared during Convention meetings, with a view to identifying trends and outstanding gaps.

Establish a practical categorization (for internal coordination purposes), such as:

- No information provided/unclear status.
- Measures under development or review.
- Measures adopted but requiring strengthening or clarification.
- Comprehensive measures confirmed.

- b. **Targeted follow-up and facilitation of assistance**

- In cooperation with the ISU and relevant partners, identify a priority cohort of States Parties requiring follow-up, clarification, or support.
- Facilitate connections between states parties requesting assistance and relevant partners able to provide technical input, including legal drafting support and good practical guidance.

- c. **Practical tools and “NIMs clinics”**

- Promote a short Article 9 implementation check list to support States Parties in reviewing whether national measures are appropriate and comprehensive.
- Organize one or more targeted “NIMs clinics” (small, practical support sessions) for States parties currently drafting, revising, or clarifying national measures, to support progress in a cooperative and non-politicized format.

- d. **Strategic Cooperation and Coherence**

- Continue cooperation with the ICRC and CMC on technical implementation guidance and good practices.
- Strengthen coordination with the universalization and transparency reporting focal points to ensure that national implementation measures are consistently promoted as part of implementation follow-up and early planning for new States parties.

- e. **Reporting and support to the 3RC process**

- Provide periodic updates to the Coordination Committee on progress and emerging needs.
- Prepare a short working paper /progress note as input to the 3RC preparatory process, highlighting progress achieved, remaining challenges, and practical follow-up priorities.

4.- Expected Outputs

- Increased number of States parties adopting, strengthening, or formally clarifying national implementation measures consistent with Article 9.
- Improved completeness and consistency of national implementation information provided under Article 7.
- Clearer identification of barriers to progress and support needs, enabling more targeted cooperation and assistance.
- Practical tools (snapshot checklist/clinic approach) supporting measurable progress in the lead up to the 3RC.

5. Implementers and Partners

- National Implementation Coordinator
- CCM ISU
- ICRC
- IPU
- CMC/ICBL
- Relevant expert partners, as appropriate.

6. Indicative timeline

a. September to December 2025

- Meeting with the CCM ISU and the ICRC to discuss workplan priorities, activities and outputs.

b. January to March 2026

- Participation in the Coordination Committee Retreat and coordination of the thematic breakout group on national implementation measures.
- Meeting with the CCM ISU and the IPU to explore opportunities of cooperation to promote the adoption of national implementation measures.

c. April to June 2026

- Develop an annual snapshot of national implementation status - analytical stocktake (implementation snapshot).



- Organize targeted “NIMs clinics” for States parties currently drafting, revising, or clarifying national measures.
- Promote a short Article 9 implementation check list.
- Meeting with the CCM coordinators on universalization and transparency to ensure that national implementation measures are consistently promoted for new States parties.
- Contribute to the drafting of the section related to national implementation measures of the Vientiane Capital Action Plan of the 3RC.

d. July to September 2026

- Submit working paper on progress achieved, remaining challenges, and practical follow-up priorities.
- Report on the activities undertaken by the Coordinator up to the 3RC.