WORK PLAN ON THE UNIVERSALIZATION OF THE CCM
UP TO THE 11MSP
Enhancing Implementation of the Lausanne Action Plan

Background to Work Plan Context

The 2008 Convention on Cluster Munitions (CCM) is a legally binding international treaty that comprehensively prohibits the use, production, stockpiling and transfer of cluster munitions. Cluster Munitions are unacceptable for two main reasons:

- They have wide area effects and are unable to distinguish between civilians and combatants; and
- Their use leaves behind large numbers of unexploded ordnance which continue to kill, injure and maim civilians, obstruct economic and social development for years after use.

To date 123 States have joined the Convention of which 110 are States Parties, and the remaining 13 are Signatories that have yet to ratify. To guide States Parties to effectively implement the Convention in the period 2021-2026, at the Second Review Conference of States Party to the CCM, States agreed to the Lausanne Action Plan (LAP).

The LAP elaborates the priorities established by the States Parties through the various actions to be undertaken and the expected key results to be derived from these actions. Actions 10 and 11 of LAP are related to the universalization of the CCM and will provide the primary basis on which this concept note’s activity to achieve the outlined objectives will be derived.

Additionally, at the Second Review Conference, States Parties endorsed the paper Ways Forward in Universalization, which maps the challenges to further ratifications and outlines a strategy based on with actionable points.

Objectives

- Increased **number** of States Parties by the 11th MSP.
- Increased **knowledge** of the reasons why some States have not yet ratified the Convention.
- Increased **awareness** of the Convention.
- Increased **stigmatization** of the use of cluster munitions.
Activities

- Hold **bilateral exchanges with the Permanent Missions** in Geneva and in New York of the States that have not yet ratified/acceded to the CCM and engage with those States during other disarmament meetings.
- Outreach through **bilateral meetings in capitals**, through the Embassies of Malawi and Spain, and within the Regional Organizations of which Malawi and Spain are members.
- Draft and circulate among States Not Parties of a **survey on the reasons why they might not be in a position to ratify/accede to the CCM**, in order to better understand their particular circumstances and enable a better and personalised approach to them.
- Facilitate possible **side events** or speaking slots on CCM during other disarmament meetings held in Geneva or in other cities hosting disarmament events.
- **Include CCM on the Agenda of relevant meetings** and workshops at regional level to encourage CCM ratification/accession.
- Continue the activities of the **Informal Working Group on CCM universalization** with States Not Parties, CMC, ICRC and other interested stakeholders, taking into account that universalization is a joint effort.
- In coordination with the Presidency and the ISU, assist in facilitation of **regional workshops** to promote ratification/accession to the CCM.
- Work with the **Thematic Coordinator on National Implementation Measures** on the provision of model legislation for possible use by small States that do not possess cluster munitions and have not been contaminated by them.
- Approach legislative authorities of States Not Parties through the **Inter Parliamentary Union**.
- **Collaborate with CMC and the ICRC in their universalization efforts**, including the promotion of their Ratification Toolkits.

Target States

- Signatory States that have yet to complete their ratification processes.
- States Parties to the Anti-Personnel Mine Ban Convention that have not yet acceded to the CCM.
- States that, at the First Committee of the General Assembly of the United Nations, vote in favour of the resolution on the “Implementation
of the Convention on Cluster Munitions" that are not yet States Parties to the Convention.

- States Not Party to the Convention that have issued unilateral declarations in support of the Convention’ norms or have voluntarily submitted transparency reports or have taken interim steps.

**Expected Outputs**

- At least one new State Party by the 11MSP.
  - Increased Awareness of the Convention.
- Better understanding of the reasons why some States do not ratify.

**Estimated Budget**

- Limited budget, depending on the strategy adopted.

**Strategy Implementers**

- Malawi - Coordinator on Universalization;
- Spain - Coordinator on Universalization;
- Philippines – former Coordinator on Universalization and CCM State Party with leverage and knowledge in South East Asia.
- New Zealand - Thematic Coordinator on National Implementation Measures;
- ICRC;
- CMC;
- With the technical support of the CCM - Implementation Support Unit.

**Implementing Partners**

- Thematic Coordinators;
- Civil Society; and
- Other international stakeholder organisations.
Timeline of Activities

September 2022:

✓ Meet with ISU and 10MSP Presidency to plan the work ahead for CCM universalization activities.

October 2022:

✓ Outreach activities during the First Committee of the United Nations General Assembly.

November 2022:

✓ Outreach activities at the 20MSP of the Anti-Personnel Mine Ban Convention.
✓ Draft of the survey on the reasons why States Not Party do not ratify/accede.

December 2022 – September 2023:

✓ Circulation of survey.
✓ Outreach and focus on target States, according to the strategy agreed with the 11MSP Presidency.
✓ Assist in facilitation of regional workshops to promote ratification/accession to the CCM.
✓ Preparation of the 11MSP Progress Report.
✓ Bilateral exchanges with the Permanent Missions in Geneva of the States that have not yet ratified the CCM.
✓ Outreach through Embassies in capitals and in international and regional events, such as the African Union Summit in January 2023.
✓ Facilitate side events or speaking slots at Geneva disarmament meetings
✓ Inclusion of CCM in regional meetings and workshops.
✓ Collaborate with the ICRC on the promotion of its CCM Ratification Toolkit.
✓ Work with the Thematic Coordinator on National Implementation Measures on the provision of model legislation.
✓ Collaborate with CMC and the ICRC in their universalization efforts.